



VICTOR STAFF REPORT

Work Session Agenda Documentation

PREPARATION DATE: February 7, 2019

MEETING DATE: February 27, 2019

SUBMITTING DEPARTMENT: Administration and Public Works

DEPARTMENT DIRECTOR: Olivia Goodale & Rob Heuseveldt

PRESENTER: Olivia Goodale, City Administrator

SUBJECT: Public Comment Period for Sherman Park Athletic Field Project

Re: Applicable Victor Values:

- | | | |
|--|---|---|
| <input type="checkbox"/> Culturally Historic | <input type="checkbox"/> Sustainable | <input checked="" type="checkbox"/> Connected to Nature |
| <input type="checkbox"/> Small Town Feel | <input checked="" type="checkbox"/> Family Friendly | <input checked="" type="checkbox"/> Administrative Need |

STATEMENT/PURPOSE

The purpose of this item is to take public comment on the Sherman Park Athletic Field Project and to consider how to move forward with a related grant application submitted to Idaho State Parks and Recreation.

BACKGROUND/ALTERNATIVES

The City of Victor and local non-profits, including Teton Valley Youth Lacrosse Association (TVYLA), have partnered to create athletic facilities in the southwest corner of Sherman Park. The project seeks to construct one full sized athletic field and two smaller practice fields in the southwest corner of Sherman Park where lighting currently exists. This project would remove the southernmost baseball diamond. Depending upon funding, the project could be constructed in the summer of 2019 or 2020.

The City and TVYLA association recently worked together to submit a grant application to Idaho State Parks and Recreation. In working with the state on the application, it came to staff's attention that should the grant be awarded, a federal protection would be required to be placed over the entire 57 acres of Sherman Park as opposed to the smaller project area. The federal protection would be in perpetuity and limit any future uses of the project lands to outdoor recreation. While staff is confident that the park will always be a park dedicated to recreation, there could be significant future implications to recreation projects (indoor or outdoor) or projects involving public infrastructure. Accordingly, staff recommends withdrawing the application and that fundraising efforts continue elsewhere.

ALIGNMENT WITH STRATEGIC INTENT

The project aligns with the Family Friendly and Connect to Nature Statements of Strategic Intent. The project further aligns with stated goals within the Teton County Recreation and Public Access Master Plan to grow and expand recreation programs targeted to youth. The project also supports Chapter 12 of the Victor Comprehensive Plan: Parks and Recreation, which recognizes the

importance of recreation facilities, projects that more facilities will be needed in the future and identifies the need for new sports fields. Envision Victor also addresses recreation in Victor and supports the maintenance and development of recreation facilities.

ATTACHMENTS

Project Map

Legal Protection from Grant-Assisted Recreation Sites

Public Comment received at the time of writing this staff report.

FISCAL IMPACT

The project is estimated to cost \$93, 423. Of which, the City has committed to provide \$20,000. TVYLA is working on fundraising the remainder.

STAFF IMPACT

Staff impact is significant and includes providing administrative assistance as needed and for grant writing coordination, management of the project once underway, and public works staff time to help construct the project.

LEGAL REVIEW

N/A

RECOMMENDATION

Staff recommends that Council take public comment to receive input on the project and further recommends that the City withdraw its grant application to Idaho State and Recreation.

SUGGESTED MOTION

I move to direct staff to withdraw its grant application to Idaho State and Recreation for the Sherman Park Athletic Field Project. [General Vote]

[Public Comment Received as of Thursday, February 7, 2019.](#)

From: Hondo Miller

Sent: Thursday, January 31, 2019 7:52 PM

To: Olivia Goodale <oliviag@victorcityidaho.com>

Subject: Re: SHERMAN PARK ATHLETIC FIELDS PROJECT - PUBLIC COMMENT PERIOD NOW OPEN

This is awesome! Youth sports are so important! This investment can impact our youth, community and businesses by creating fields that can allow league and tournament play. Good work Victor!

Thank you.

Hondo

From: Allen O'Bannon

Sent: Monday, January 28, 2019 2:43 PM

To: Olivia Goodale <oliviag@victorcityidaho.com>

Subject: SHERMAN PARK ATHLETIC FIELDS PROJECT

To the City of Victor

I have no issues with repurposing the current baseball field into athletic fields for other sports, It seems those fields might get more use then the current baseball fields and I can easily get behind that. Thanks

Allen O'Bannon

From: Michael Dawkins

Sent: Friday, January 25, 2019 2:14 PM

To: Olivia Goodale <oliviag@victorcityidaho.com>

Subject: SHERMAN PARK ATHLETIC FIELDS PROJECT

Olivia,

As a Teton County Resident and City of Victor business owner/WorldCast Anglers, I am in full support of the Sherman Park Athletic Fields Project. After serving 3 years on the Teton Valley Foundation Board and seeing the impact the Kotler Ice Arena has had on our community, we need more assets for athletic opportunities in our area.

Thank you for your consideration.

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Michael Dawkins

Sent: Saturday, February 02, 2019 4:29 PM

To: Olivia Goodale <oliviag@victorcityidaho.com> **Subject:** fields

As long as baseball players do not mind!

Barbara Aronowitz

Victor, ID

From: Scott Fitzgerald

Sent: Thursday, February 14, 2019 6:10 AM

To: Olivia Goodale <oliviag@victorcityidaho.com>

Subject: Fwd: SHERMAN PARK ATHLETIC FIELDS PROJECT - PUBLIC COMMENT PERIOD NOW OPEN

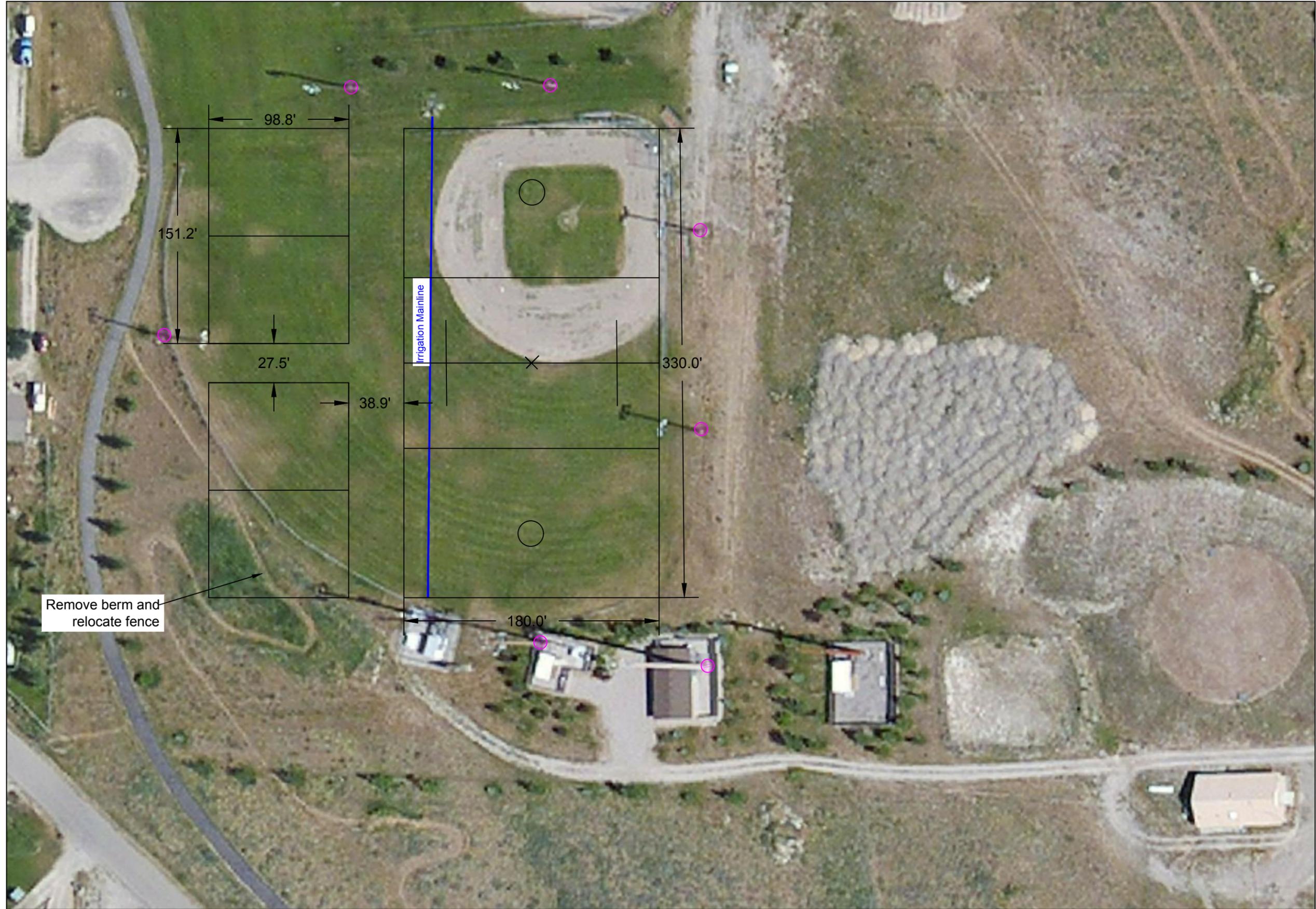
Hey Liv,

Argh - missed the deadline here. Apologies. Just want you to know we are cheering on this project and hope it was well received last night. Thanks for all your great work!

Cheers,

Scott & Jannine

I would like to add that in the spirit of panning out the future of Sherman Park we hope there is an opportunity to master plan a bike park expansion to accommodate the heavy use of that wonderful community asset.

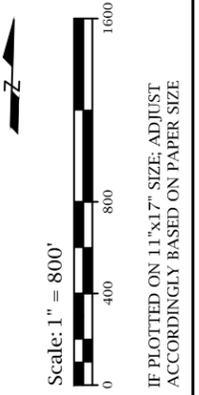


Remove berm and relocate fence

Irrigation Mainline

PIONEER PARK

Teton County, Idaho



DATE: June 15, 2017
 DRAWN BY: JC
 CHECKED BY: AAA
 JOB NAME: FILE.DWG
 FILE: PIONEER PARK FIELD.DWG
 REVISIONS:

XXXXXXXXXXXX
 XXXXXXXXXXXX

XXXXXXXXXXXX

Legal Protection for Grant-Assisted Recreation Sites

Section 6(f)(3) of the LWCF Act

Section 6(f)(3) of the LWCF Act contains strong provisions to protect Federal investments and the quality of assisted resources. The law is firm but flexible. It recognizes the likelihood that changes in land use or development may make some assisted areas obsolete over time, particularly in rapidly changing urban areas. At the same time, the law discourages casual "discards" of park and recreation facilities by ensuring that changes or "conversions from recreation use" will bear a cost - a cost that assures taxpayers that investments in the "national recreation estate" will not be squandered. The LWCF Act contains a clear and common sense provision to protect grant-assisted areas from conversions.

SEC. 6(f)(3) No property acquired or developed with assistance under this section shall, without the approval of the Secretary, be converted to other than public outdoor recreation uses. The Secretary shall approve such conversion only if he finds it to be in accord with the then existing comprehensive statewide outdoor recreation plan and only upon such conditions as he deems necessary to assure the substitution of other recreation properties of at least equal fair market value and of reasonably equivalent usefulness and location.

This "anti-conversion" requirement applies to all parks and other sites that have been the subject of Land and Water grants of any type, whether for acquisition of parkland, development or rehabilitation of facilities. In many cases, even a relatively small LWCF grant (e.g., for development of a picnic shelter) in a park of hundreds or even thousands of acres provides anti-conversion protection to the entire park site.

To ensure the continued effectiveness of Section 6(f)(3) protection, several management tools have been developed to monitor and correct changes in assisted sites from year to year. For example, the NPS requires on-site inspections of all grant-assisted areas and facilities at least once in every five years most of which are conducted by cooperating state agencies.

Another important tool to ensure good communication between grantors and grantees is the "6(f)(3) project boundary map." With each application, the grantee submits a dated project boundary map showing the park area to be covered by Section 6(f)(3) anti-conversion protections. This map need not be a formal survey document, but it contains enough site-specific information to serve several purposes:

- it ensures that both the grantee and the administering agency agree on the proper boundaries of the covered site at the time of project approval;
 - it provides location, size indicators and a picture of key facilities and landmarks to help later project inspectors better identify and evaluate the site.
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